

## Local Government Administration and Rural Development: A Case Study of Ifelodun Local Government, Kwara State (2021 – 2024)

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### Abstract

Local government administration is theoretically positioned as the primary catalyst for grassroots development; however, its efficacy in Nigeria remains constrained by systemic bottlenecks. This study evaluates the impact of local government administration on rural development in Ifelodun Local Government Area (LGA), Kwara State, between 2021 and 2024. This study aims to i). Examine the relationship between local government administration and rural development in Ifelodun Local Government Area and ii). Explore the major challenges confronting local government administration in fostering rural development in Ifelodun Local Government Area. Adopting a mixed-methods research design, the study utilized household surveys and semi-structured interviews with community leaders, local officials, and civil society actors. Data were subjected to thematic and statistical analysis. The findings indicate that while modest improvements were recorded in physical infrastructure, overall development goals were significantly hampered by inadequate funding, administrative inefficiencies, and political interference. The study concludes that the current institutional framework limits the capacity of the LGA to sustain rural transformation. To enhance service delivery, it is recommended that policy interventions prioritize fiscal autonomy, institutional transparency, and the integration of community-led participation in governance.

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### **Background to the Study**

Nigeria's local government system was established as the tier of governance closest to the people, based on the principle that grassroots communities possess a superior understanding of their own needs and priorities (Aminu & Iliyasu, 2021). Because every local jurisdiction maintains unique economic, social, historical, and cultural characteristics, these areas are more effectively managed and appreciated by the residents themselves (Eze & Anya, 2022). Consequently, local governments are responsible for delivering essential services that state and federal authorities might struggle to provide due to their distance from local populations (Agagu & Ola, 2020). This positioning renders local government administration fundamental to promoting rural development, as sustainable progress is most attainable when it originates from within and mirrors the collective aspirations and will of the community (Okoli & Ocheme, 2023).

The legitimacy and duties of the local government system are derived from the Constitution, which specifies its vital role in rural development and grassroots governance (Aminu & Iliyasu, 2021). These constitutional mandates encompass registering marriages, births, and deaths; naming streets and roads; numbering houses; and maintaining refuse disposal, sewage, and public conveniences (Eze & Anya, 2022). Local councils also hold the authority to assess tenements and privately-owned houses for taxation, thereby generating revenue to fund developmental projects (Agagu & Ola, 2020). Beyond these roles, they are responsible for licensing carts, canoes, bicycles, and non-mechanical trucks, as well as establishing and managing slaughterhouses, motor parks, and markets. Furthermore, they are charged with the construction and maintenance of drains, rural roads, parks, gardens, and other vital facilities (Okoli & Ocheme, 2023).

Rural development is a multidimensional transformation involving structural, economic, and social changes designed to enhance the quality of life for rural populations (Oladele & Adeyemi, 2021). This process extends beyond simple economic growth to emphasize the elimination of rural-urban inequalities and the equitable distribution of socio-economic benefits (Eze & Anya, 2022). Essential elements of rural development include poverty reduction, disease control, the eradication of ignorance, and the expansion of employment and production opportunities. It further involves improving education, housing, nutrition, and health for all members of rural communities (Okoli & Ocheme, 2023). Fundamentally, rural development is defined as a process for bettering rural living conditions through policies that advance the wellbeing and productivity of the rural majority while ensuring sufficient output for continued upliftment (Aminu & Iliyasu, 2021).

Despite various national initiatives including the National Poverty Eradication Programme (NAPEP), Universal Basic Education (UBE), National Directorate of Employment (NDE), and Local Economic Empowerment and Development Strategy (LEEDS) underdevelopment persists in many Nigerian rural areas (Akinola & Adeyemo, 2020). For example, the Ifelodun Local Government Area in Kwara State continues to

struggle with obstacles such as poor road networks, low educational quality, inadequate healthcare delivery, a lack of potable water, and insufficient social amenities (Olawale & Ajayi, 2021). While scholars have previously researched the link between rural development and local government administration in Nigeria (Ezeani, 2006; Okoli, 2000; Olley, 2011; Onuorah, 2006), there is still limited research specifically addressing Ifelodun. This academic gap highlights the necessity for a detailed analysis; thus, this study investigates the influence of local government administration on rural development within the Ifelodun Local Government Area.

### **Research Questions**

- i. How does local government administration influence rural development in Ifelodun Local Government Area?
- ii. What specific challenges hinder local government administration in promoting rural development in Ifelodun Local Government Area?

### **Objectives of the Study**

The objectives of this study are to:

- i. Examine the relationship between local government administration and rural development in Ifelodun Local Government Area.
- ii. Explore the major challenges confronting local government administration in fostering rural development in Ifelodun Local Government Area.

### **Conceptual Clarification and Literature Review**

Local government administration is widely viewed as the tier of governance situated closest to the citizenry, specifically designed to foster democratic participation and grassroots progress (Aminu & Iliyasu, 2021). It is instrumental in meeting the socio-economic requirements of rural populations by providing essential infrastructure, agricultural support, education, and health services (Eze & Anya, 2022). Conversely, rural development is understood as a process of economic, social, and structural transformation intended to narrow the gap between urban and rural standards of living (Okoli & Ocheme, 2023). Ezeani (2006) maintains that local government functions as a vital tool for grassroots advancement and a platform for broadening democratic engagement. Similarly, Akpan, as cited in Effiom (2001), describes local government as the decentralization of a nation into smaller units where residents actively engage in governance through elected representatives who operate under the broader authority of the state or federal government. This is supported by the National Guidelines for Local Government Reform (1976), which defines local government as grassroots governance managed by legally established representative councils that exercise specific powers within defined boundaries.

Rural development constitutes a multidimensional transition involving structural, economic, and social shifts to improve the quality of life for rural inhabitants (Oladele & Adeyemi, 2021). It transcends simple economic growth by prioritizing poverty alleviation, the equitable distribution of benefits, and the removal of disparities between

rural and urban communities (Eze & Anya, 2022). Essential components of this process include enhanced access to healthcare, education, nutrition, housing, and infrastructure, alongside the generation of sustainable jobs (Okoli & Ocheme, 2023). In this framework, rural development is a conscious strategy to empower rural citizens, decrease vulnerability, and encourage inclusive growth via responsive local administration. It is a comprehensive process that addresses social, institutional, and structural changes to ensure inclusive participation (Oladele & Adeyemi, 2021). Fundamentally, it emphasizes fair access to services and resources like water supply, housing, and education (Eze & Anya, 2022). It further encompasses self-reliance, employment creation, and poverty reduction, with Chambers (1983) highlighting the need to target marginalized groups such as small-scale farmers, landless laborers, women, and children – who are frequently bypassed by national growth.

Furthermore, rural development is regarded as both a goal and a process; as a process, it involves mobilizing local resources and community participation in decision-making, while as a goal, it targets lasting socio-economic improvements for rural dwellers (Okoli & Ocheme, 2023). In Nigeria, this remains vital as a significant portion of the population lives in rural areas, making local administration central to achieving grassroots transformation. Scholars have extensively studied the link between local governance and rural development, noting the pivotal role of these governments while identifying administrative and structural hurdles that limit their success. Empirical evidence suggests that local governments act as catalysts for development when properly empowered. For instance, Adewumi and Olowu (2019) found that better funding mechanisms improved the provision of rural roads, healthcare, and markets, proving that fiscal capacity correlate with positive developmental outcomes. Similarly, Olojede (2019) observed that local governments with stronger revenue mobilization achieved more significant progress in community projects than those depending solely on federal allocations.

However, research also highlights significant obstacles, such as corruption, weak monitoring, and the diversion of funds, which Ezeani (2016) argue have consistently undermined development efforts. Such mismanagement often results in abandoned projects and rural disillusionment. Okechukwu and Eme (2021) similarly confirmed that weak accountability and irregular auditing in Enugu State led to the misappropriation of rural resources. In Kwara State, Adebayo and Akinola (2020) found that while some water and electrification projects were initiated in areas like Ifelodun, they often failed due to poor maintenance and lack of community involvement. This suggests that without participatory governance, local governments cannot fully address the actual needs of rural citizens. Additionally, Ayoade (2020) noted that state-level political interference, particularly through caretaker committees, diminishes accountability and responsiveness compared to elected leadership. The importance of community participation is further validated by Omeje and Uche (2022), who found that projects with high citizen involvement in planning and monitoring achieved more sustainable results. Finally, insecurity poses a major threat; Nwosu (2021) observed that in North-Central

Nigeria, banditry and communal conflicts have diverted resources away from development and discouraged private investment, further entrenching rural underdevelopment.

### **Theoretical Framework**

This study utilizes the Basic Needs Approach (BNA), introduced by Paul Streeten in 1981, as its theoretical foundation. This framework is grounded in the premise that rural populations require specific fundamental facilities that are essentially social. It asserts that development planning must be explicitly aimed at providing essential amenities such as education, nutrition, housing, water supply, accessible roads, sanitary facilities, healthcare, and power supply to enhance the living conditions of the impoverished (Paul, 2007). As a conceptual model, the Basic Needs Approach attempts to harmonize development efforts with the economic and socio-cultural realities of rural inhabitants. It focuses on identifying the practical cultural and socio-economic barriers that impede the advancement and welfare of rural dwellers while designing and executing strategies to remove these obstacles.

This approach reflects a contemporary outlook on rural development, as demonstrated by the government's historical preference for its principles through the creation of programs like the Directorate for Food, Roads and Rural Infrastructure (DFRRI), River Basin Rural Development Authorities (RBRDAs), and Agricultural Development Programmes (ADPs). Through these institutional initiatives, successive administrations have employed BNA principles to pursue meaningful and sustained progress in rural regions. The Basic Needs Approach offers a vital lens for assessing the effectiveness of local government administration in the Ifelodun Local Government Area (LGA) by shifting the developmental focus from macroeconomic indicators to the tangible satisfaction of human requirements. This theory is particularly relevant to rural Kwara State between 2021 and 2024, as it argues that the fundamental goal of governance is to provide a "minimum standard" of living, including functional education, primary healthcare, clean water, and rural infrastructure.

As the administrative body closest to the grassroots, the Ifelodun Local Government serves as the institutional mechanism responsible for identifying and addressing these specific necessities. The BNA identifies the discrepancy between practice and policy, suggesting that progress in Ifelodun is only possible when resources are directed toward core survival elements rather than being lost to bureaucratic inefficiency or political interference. By utilizing this framework, the study emphasizes that rural transformation does not occur through trickle-down economics but through intentional, people-centered interventions that satisfy the most fundamental economic and social requirements of rural residents.

### **Methodology**

To examine the impact of local government administration on rural development within the Ifelodun Local Government Area of Kwara State, this research utilizes a descriptive

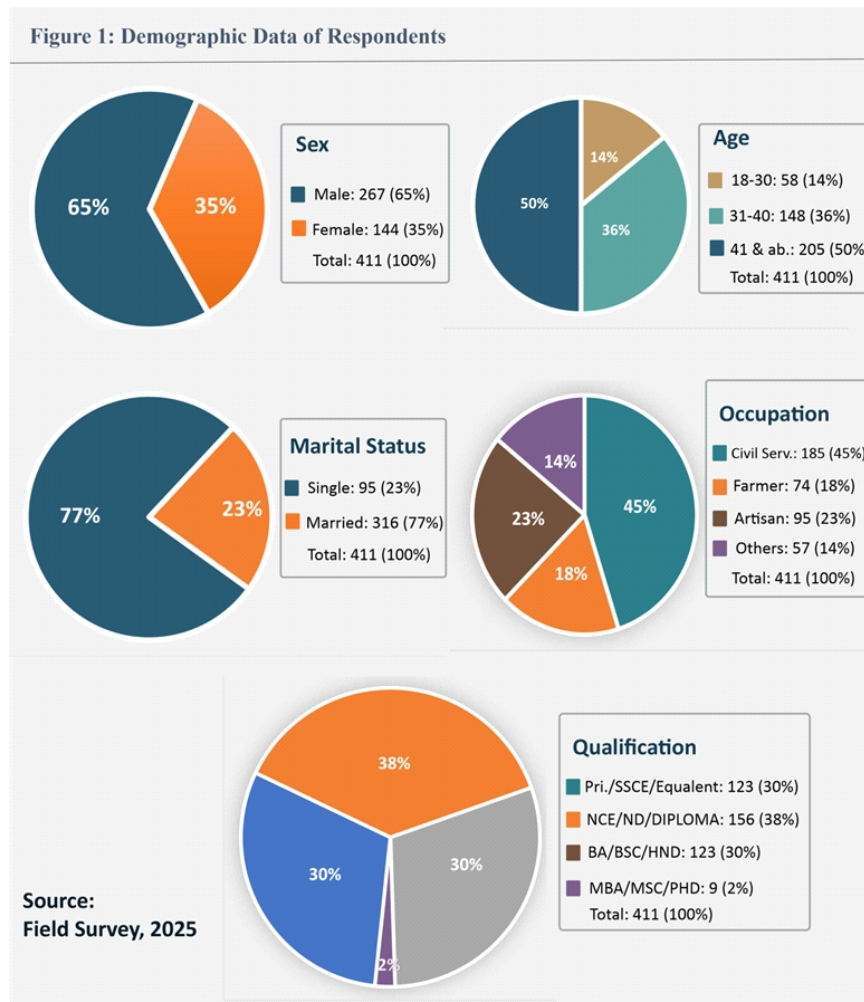


design. The study incorporates both secondary and primary data sources. The target population was identified within Ifelodun Local Government Area, and a simple random sampling technique was used for questionnaire administration to ensure equal representation and eliminate bias. From a total sample size of 200 respondents, 184 questionnaires were successfully retrieved for analysis.

The questionnaire was organized into two distinct segments: the first collected demographic data from the participants, while the second addressed the core themes of the research. In this second section, responses were measured using a five-point Likert scale, ranging from “1 = Strongly Disagree” to “5 = Strongly Agree.” To ensure accurate and efficient processing, the gathered data were analyzed using the Statistical Package for the Social Sciences (SPSS).

### Data Presentation and Analysis

**Figure 1: Demographic Data of Respondents**



The demographic information of the respondents is presented in Figure 1. Of the 411 respondents who returned usable questionnaires, 267 (65%) were male and 144 (35%) females. This means that the study sample was predominantly male. On marital status, a total of 95 respondents (23%) were single, while 316 respondents (77%) were married. This shows that a majority of the participants in this study were married. On age structure, 58 (14%) fell within the 18–30 years age bracket, 148 (36%) were between 31–40 years, while the greater number of 205 respondents (50%) were aged 41 years and above. This means that half of the respondents were mature adult older people in the population. On occupation, 185 (45%) were civil servants, 74 (18%) were farmers, 95 (23%) were artisans, while 57 respondents (14%) fell into other occupational categories. This means that civil servants were the highest occupational group engaged in the study. On educational qualifications, 123 respondents (30%) have Primary/S.S.C.E or its equivalent, 156 respondents (38%) have NCE/ND/Diploma qualifications, 123 respondents (30%) had BA/BSc/HND, while 9 respondents (2%) had MBA/MSc/PhD qualifications. This indicates that most of the respondents have at least a post-secondary qualification, especially at the NCE/ND/Diploma level.

**Figure 2:** Local Government Administration Influence on Rural Development in Ifelodun Local Government Area

Figure 2: Mean Agreement on Local Government Influence on Rural Development

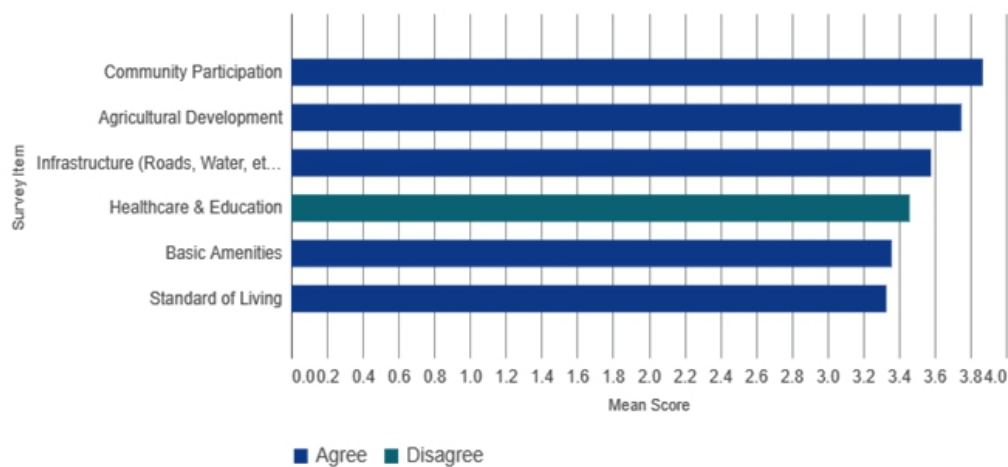
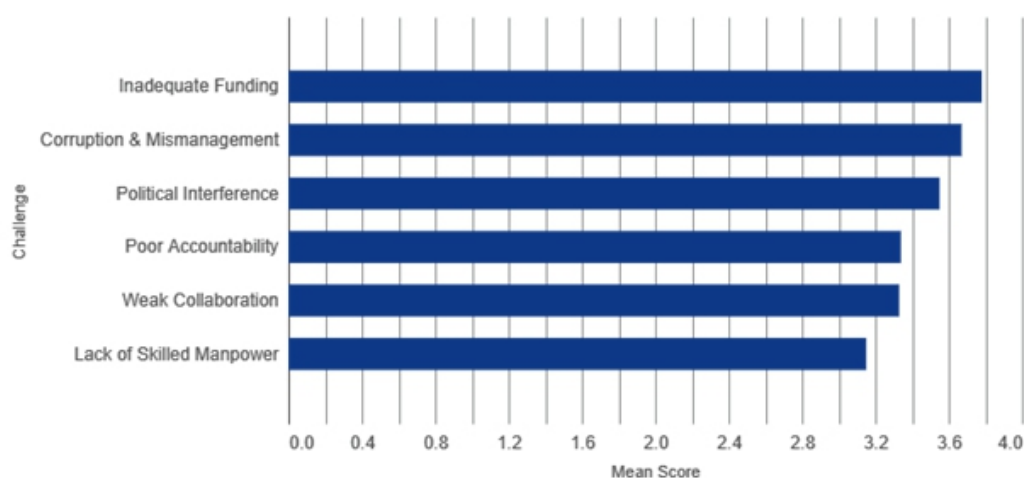


Figure 2 indicates that, concerning the question. Local government administration contributes significantly to the provision of basic amenities in rural communities 239 respondents representing (58.2%) of the total respondents agreed that local government contribute significantly. 271 respondents representing (65.9%) of the total respondents agree that Local government projects have improved rural infrastructure such as roads, water, and electricity. 279 respondents representing (67.9%) of the total respondents agree that Local government programs have promoted agricultural development in Ifelodun rural areas. While 247 respondents representing (60.1%) of the total respondents

disagree that the local government enhances access to healthcare and education in rural communities. More so, 302 respondents representing (73.5%) of the total respondents agree that Local government administration encourages community participation in rural development projects. While 226 (54.9%) agree that the living standard of rural dwellers has improved due to effective local government administration

**Figure 3:** Challenges hinder Local Government Administration in Promoting Rural Development in Ifelodun Local Government Area

Figure 3: Mean Agreement on Challenges to Local Government Administration



The analysis in Figure 3 reveals the response of samples on Challenges hinder Local Government Administration in Promoting Rural Development in Ifelodun Local Government Area in Kwara. This shows that majority 289 (70.3%) of the respondents agree that Corruption and mismanagement of funds hinder the local government's role in rural development. However, 304 (74%) of the respondents believe and agree that Inadequate funding from higher levels of government is a major challenge to rural development. Furthermore, 261 (63.5%) of the respondent in Ifelodun, Kwara state agree Political interference affects the effectiveness of local government administration in rural development. Besides, 48% (197) of the respondent indicates and agree that Lack of skilled manpower among local government staff reduces the success of rural development programs. While 56.7% (233) believes and agree that Poor accountability and transparency weaken the effectiveness of local government projects and 54.9% which translates to (226) of the respondents agreed that Weak collaboration between local government and rural communities' limits development initiatives.



## **Discussion on Findings**

### **Objectives 1: Examine the relationship between local government administration and rural development in Ifelodun Local Government Area**

Local government administration serves a pivotal function in driving grassroots progress, especially within rural regions where socio-economic obstacles are most significant. In Nigeria, the constitutional status of local government as the third tier of authority emphasizes its importance in cultivating rural growth. Regarding the Ifelodun Local Government Area of Kwara State, local administration has constructively influenced development by decentralizing governance, expanding infrastructure, boosting agricultural output, and improving the delivery of social services.

A primary contribution of the local administration in Ifelodun is the establishment and upkeep of fundamental infrastructure. Through local interventions, there has been an expansion of healthcare facilities, water supply, rural electrification, and road networks, which has increased access to vital services. Specifically, the rehabilitation and construction of rural feeder roads have improved mobility for local communities and enabled the transport of agricultural goods to urban centers, thereby encouraging economic integration between rural and urban sectors (Adewumi & Adepoju, 2019). These infrastructural gains are essential for rural residents as they mitigate isolation and promote economic self-sufficiency. Agriculture, serving as the foundation of the rural economy in Ifelodun, has similarly gained from local government initiatives. By providing extension services, farm inputs, and assistance to cooperative societies, the administration has bolstered poverty reduction and food security. This supports the view of Olayiwola and Adeleye (2021), who maintain that rural progress is strengthened when local authorities focus on agricultural growth and provide local farmers with sufficient resources.

The positive influence of Ifelodun's local administration is also evident in the sectors of healthcare and education. The support for healthcare centers and the maintenance of primary schools demonstrate a commitment to advancing human capital. As noted by Adeyemi (2020), local government actions in these fields significantly enhance health outcomes and literacy rates, both of which are fundamental to rural transformation. These programs improve the living standards of the rural population and promote long-term development by ensuring future generations possess the health and skills required to contribute to society. Moreover, local administration in Ifelodun has reinforced community engagement and participatory governance. By involving rural associations, community-based organizations, and traditional leaders, the government has established frameworks for inclusive progress. This collaborative method increases institutional legitimacy, fosters a sense of collective ownership over local projects, and ensures that development efforts are aligned with the genuine needs of the inhabitants (Olowu & Erero, 2022).

**Objectives 2:** Explore the major challenges confronting local government administration in fostering rural development in Ifelodun Local Government Area.

In Nigeria's federal structure, local government administration occupies a critical position, constitutionally mandated to promote rural development and bring governance closer to the citizenry. In practice, however, the effectiveness of these bodies – particularly in the Ifelodun Local Government Area (LGA) of Kwara State – is undermined by several systemic hurdles. Examining these challenges provides significant insight into why local governments frequently fail to fulfill their developmental mandates despite their strategic placement in the governance hierarchy.

One of the most urgent obstacles facing rural development in Ifelodun LGA is inadequate funding. Local governments in Nigeria depend heavily on statutory allocations from the federation account, yet their finances are often restricted by state government control via the joint state-local government account. This arrangement diminishes fiscal autonomy and severely limits the capacity of local councils to execute development-oriented initiatives (Agagu, 2020; Olojede, 2019). In Ifelodun, this financial dependency has resulted in poorly managed or abandoned projects, including health care facilities, rural electrification, and road construction. Deprived of sufficient resources, local authorities cannot meet the fundamental needs of the rural population, thereby failing to satisfy developmental expectations.

Closely linked to financial constraints are the issues of financial mismanagement and corruption. Research indicates that misappropriation, contract inflation, and the diversion of public funds are widespread within Nigerian local governance (Ezeani, 2016; Okechukwu & Eme, 2021). In Ifelodun LGA, anecdotal evidence suggests that even minimal project funds are sometimes mismanaged, leading to low-quality results for rural dwellers. This systemic corruption damages public trust and weakens the social contract between authorities and the governed, further hindering grassroots mobilization for development.

Political interference represents another significant challenge, as state-level actors exert substantial influence over local operations. Frequently, state governors appoint caretaker committees rather than permitting democratic local elections. This has occurred in various LGAs in Kwara State, including Ifelodun, where administrative decisions and leadership are often dictated by political patronage. As Ayoade (2020) notes, such interference erodes accountability and transforms local governments into extensions of state political structures rather than autonomous institutions focused on the grassroots. This lack of independence stymies policy implementation and discourages citizens from participating in governance.

Furthermore, local governments in Ifelodun face capacity-related hurdles, specifically regarding human resource inadequacies. The local bureaucracy is often marked by poor work ethics, low morale, and insufficiently trained staff. Obadan (2018) observes that a lack of skilled personnel reduces the ability of local governments to effectively plan, monitor, and implement projects. In Ifelodun, a shortage of technical expertise in infrastructure, health, and agriculture has slowed rural initiatives.

Persistent infrastructure deficits also plague Ifelodun LGA. Many communities remain without quality schools, functional health centers, potable water, and adequate roads. Although local administration is intended to resolve these deficits, the council's inability to mobilize the necessary expertise and resources ensures that these obstacles remain recurring. Consequently, rural residents continue to face hardships that damage their overall quality of life and economic productivity (Adewumi & Olowu, 2019). Additionally, insufficient citizen participation serves as a barrier to progress. Many Ifelodun residents are either left out of decision-making processes or are unaware of their right to hold authorities accountable. Omeje and Uche (2022) argue that grassroots engagement is vital for project sustainability, as it ensures responsiveness to local needs and community ownership. However, weak civic involvement in Ifelodun reduces the pressure on the government to perform, perpetuating a cycle of underperformance.

Finally, social challenges and insecurity negatively impact development in the area. Increasing instances of farmer-herder conflicts, communal clashes, and rural banditry in parts of Kwara State create an unstable environment that disrupts projects. As Nwosu (2021) highlights, insecurity diverts resources from development to security management and discourages investment. In Ifelodun, these security concerns worsen existing conditions of underdevelopment and poverty. Ultimately, these challenges illustrate a complex intersection of social, political, financial, and structural factors that impede local government effectiveness in Ifelodun. Overcoming these barriers requires a comprehensive strategy that enhances capacity building, reduces political interference, promotes accountability, strengthens fiscal autonomy, and encourages inclusive governance. Without such reforms, local governments will continue to fall short of their constitutional duties, leaving rural communities in a state of neglect.

## **Conclusion**

As the tier of governance situated closest to the citizenry, local governments play an essential role in fostering grassroots development. The findings indicate that while local government administration bears the constitutional duty to provide vital services and drive rural transformation, its efficacy is obstructed by hurdles such as weak institutional capacity, corruption, political interference, and inadequate funding. In Ifelodun, these obstacles have constrained the council's ability to address critical developmental requirements, specifically in the sectors of education, healthcare, and rural infrastructure. Nevertheless, the study emphasizes that local governments can contribute significantly to rural development if supported by participatory governance, capacity building, enhanced accountability, and improved financial autonomy.

## **Recommendations**

Based on the objectives of this study, the following recommendations are provided:

1. To strengthen the relationship between local government administration and rural development, it is recommended that Ifelodun Local Government adopt a more participatory and strategic planning framework. Development plans should be closely aligned with the aspirations and needs of rural communities,

- particularly in critical sectors such as infrastructure, education, healthcare, and agriculture. This can be achieved through systematic consultation with traditional institutions, civil society groups, and community members, ensuring that projects remain people-centered and locally relevant. Furthermore, the local government should establish measurable performance indicators to monitor how effectively administrative actions translate into tangible rural development outcomes. This approach will enhance public trust in local administration while deepening the synergy between development and governance.
2. To address the challenges undermining local government administration in Ifelodun, several measures are necessary. First, the issue of fiscal dependence on state governments and inadequate funding must be tackled by granting local councils' greater financial autonomy, coupled with stronger accountability mechanisms to prevent the mismanagement of resources. Second, political interference should be curtailed through the consistent conduct of democratic elections at the local level, ensuring that leadership is both accountable to the people and legitimate. Third, the capacity of local government staff should be enhanced through professional development and targeted training to improve project implementation and design. Lastly, citizen participation should be expanded through town hall meetings and community development committees, while security challenges and rural infrastructure should be prioritized to create an enabling environment for sustainable development. Collectively, these measures will reduce the barriers to effective local governance and improve the capacity of Ifelodun LGA to fulfill its rural development mandate

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